

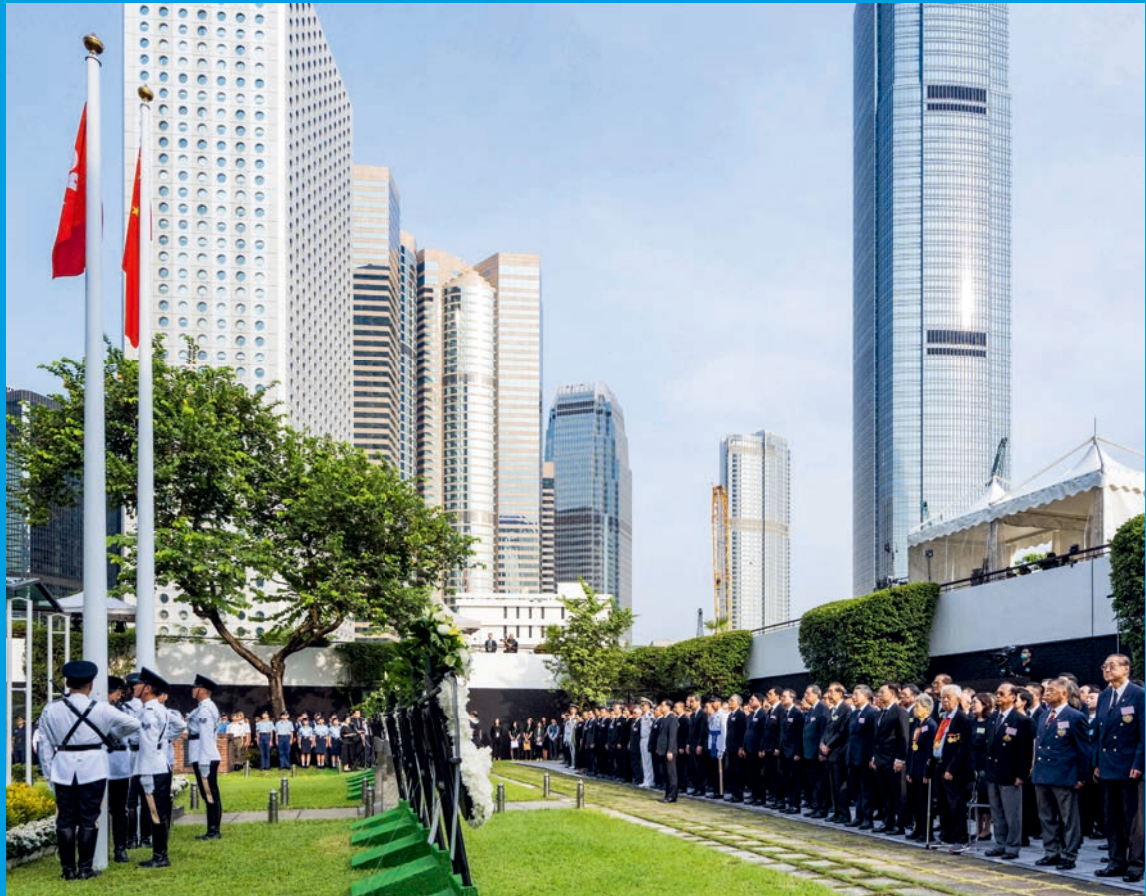
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Steadfastly and Successfully Implement “One Country, Two Systems” and Strengthen Our Governance Systems



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Background

Being a global metropolis, Hong Kong has remained an open, inclusive, safe and stable city underpinned by the rule of law since our return to the Motherland 28 years ago. With an ever-expanding influence internationally, Hong Kong is rated the world's freest economy, as well as an advanced and business-friendly city. These fully demonstrate the notable institutional strengths and great vitality of "One Country, Two Systems".

The more firmly the "One Country" principle is upheld, the greater the strength the "Two Systems" will be unleashed. We will continue to fully, faithfully and resolutely implement "One Country, Two Systems", "Hong Kong people administering Hong Kong" and a high degree of autonomy, while thoroughly adopting the "Holistic Approach to National Security". This year, on 30 June, marks the fifth anniversary of the promulgation and implementation of the Hong Kong National Security Law (HKNSL). Five years ago, the Central Authorities took decisive action at a critical moment in Hong Kong by promulgating and implementing the HKNSL, which yielded immediate results, stopping violence and curbing disorder. The Hong Kong Special Administrative Region (HKSAR) Government spares no effort in enforcing the HKNSL to combat acts and activities endangering national security in accordance with the law. With social order restored and steady economic development sustained, Hong Kong has transitioned from chaos to order and is now advancing from stability to prosperity. The HKSAR Government will continue to steadfastly safeguard national sovereignty, security and development interests. It will remain vigilant at all times, prevent and mitigate risks, and ensure the long-term stability and safety of Hong Kong.

Last year's Policy Address announced measures to further strengthen our governance systems, including enhancing the cross-bureau co-ordination mechanism, strengthening governance capabilities of the civil service, and actively taking forward the digital transformation of public services. In the World Competitiveness Yearbook 2025, Hong Kong ranked second globally in "Government efficiency", reflecting well on Hong Kong's civil servants being an outstanding team, and the reforms introduced by the current-term Government, alongside the concerted efforts of the civil service. We will further enhance government effectiveness by establishing the Heads of Department Accountability System and strengthening the performance appraisal system for civil servants, as well as enhancing the application of technologies (including artificial intelligence) to improve the efficacy of the Government, with a view to continuously boosting accountability and efficacy of policy implementation across the whole Government for the benefit of the people of Hong Kong.

We are facing a complicated international landscape fraught with geopolitical tensions. Nevertheless, given the institutional protections of "One Country, Two Systems", the safeguarding of the HKNSL and the complementary integration of the Safeguarding National Security Ordinance, coupled with the HKSAR Government's persistent enhancement in governance, Hong Kong's development and reform will continue to advance steadily, thereby contributing even more significantly and vigorously in building a great country and advancing national rejuvenation.

Steadfastly and Successfully Implement “One Country, Two Systems” and Strengthen Our Governance Systems

Resolutely Implement the “One Country, Two Systems” Principle

Safeguard national security

- Continue to resolutely safeguard national sovereignty, security and development interests while thoroughly adopt the Holistic Approach to National Security, stay vigilant at all times, prevent risks, and ensure the long-term stability and safety of Hong Kong. (SB)
- Continue to enhance the legal system and enforcement mechanisms for safeguarding national security, spare no effort in preventing, suppressing and punishing acts and activities endangering national security, and ensure that the law is observed and strictly enforced. (SB)
- Continue to deepen and widen the publicity, promotion and education efforts through a multi-pronged strategy for enhancing public awareness to respect and abide by national security laws, with a view to getting across the important message of national security to the wider community. (SB)
- Continue with the series of “Andy and Security Bear”, based on which a drama performance themed “Safeguarding national security with concerted efforts” will be produced and presented to the public, so as to further inculcate the concept of “security brings prosperity” for it to take root in the community. (SB)
- Engage volunteers from the Security Bureau Youth Uniformed Group Leaders Forum to participate in the “Andy and Security Bear” workshops in kindergartens, so as to convey the message of national security to kindergarteners. (SB)

Implement “Patriots Administering Hong Kong”

- Adhere to the improved electoral system in the long run, and to prepare well for the general election for the eighth-term Legislative Council (LegCo) to be held on 7 December 2025, to ensure that elections are conducted in a fair, just, honest, safe and orderly manner. (CMAB)
- Consolidate the electoral experience and continue to enhance various electoral arrangements with the spirit of steadfastly seeking progress while ensuring stability. (CMAB)
- Continue to promote the improved electoral system so as to enhance the public’s understanding and awareness of the electoral system. (CMAB)

Improve governance at district level

- The Steering Committee on District Governance and the Task Force on District Governance to continue strengthening coordination at the central level, to effectively address issues such as environmental hygiene, community beautification, facilities development and community services. (CSO, DCSO, HYAB and relevant bureaux)

- Continue to build up district networks through the District Councils, “the three district committees” (the Area Committees, the District Fight Crime Committees and the District Fire Safety Committees) and the Care Teams in the 18 districts to gauge local sentiments and strengthen the communication system between the Government and the public, while enhancing the speed and efficiency in addressing various pressing district concerns, so as to bring about tangible improvements to various aspects of people’s livelihood. (HYAB)

Strengthen publicity and education on the Constitution and the Basic Law

- Continue to strengthen publicity and education on the Constitution and the Basic Law through diverse channels and innovative approaches, which include displaying large-sized outdoor publicity messages, producing publicity video clippings, making extensive use of online platforms and social media for publicity, organising various kinds of physical promotional activities to reach into the community, providing sponsorship to non-governmental organisations or community organisations for conducting different promotional activities and researches, and consolidating community efforts for enhanced publicity, etc.. (CMAB and relevant bureaux)
- Government departments and relevant organisations, Mainland Offices, overseas Economic and Trade Offices, the Invest Hong Kong, the Information Services Department, etc. will continue to utilise online and offline platforms as well as diversified activities in their further efforts to comprehensively promote Hong Kong and its unique status and advantages under “One Country, Two Systems”. (Relevant bureaux)

Patriotic Education

Commemorate the 80th Anniversary of Victory in the Chinese People’s War of Resistance against Japanese Aggression and in the World Anti-Fascist War

- Organise a series of large-scale commemorative activities, including exhibitions, film screenings and library programmes to enable the public to gain a deep understanding about the unity and resilience of Chinese people in the fight for peace. (CSTB)
- Collaborate with Shenzhen authorities to promote a new red educational tour, under the theme of “Chinese Cultural Celebrity Rescue” history, so as to enhance understanding among people of Hong Kong and tourists of the history of the War of Resistance in Hong Kong. (CSTB)
- Comprehensively review the historic sites of the Communist Party of China in the War of Resistance in various districts, with a view to conducting restoration and protection work on these sites, and integrating them into experience routes and educational activities to pass on the spirit of the War of Resistance. (CSO, CMAB and relevant bureaux)

Promote Chinese culture

- Proactively collaborate with relevant museums in the Mainland to take forward the preparatory work for the establishment of a museum in Kwu Tung North in the Northern Metropolis to showcase the development and achievements of our country. (CSTB)
- Take forward the construction works of the Chinese Culture Experience Centre in Kowloon Park, which is scheduled for completion in 2028. (CSTB)
- Select up to two film projects for funding through the Film Production Grant Scheme for Promoting Chinese Culture launched in February 2025 under the Film Development Fund, and announce the results in early 2026. (CSTB)

Promote activities and facilities on patriotic education

- Enhance co-operation with the relevant Mainland authorities to promote patriotic education facilities in the Mainland by making them patriotic education bases of the HKSAR, and encourage visits by more students and youths to help them better understand the history and culture as well as the rapid developments and achievements of our country, thereby strengthening their spirit of patriotism and sense of pride towards our country and the Chinese nation. (CMAB and relevant bureaux)
- Establish close relationship with patriotic groups in various sectors to converge community resources and efforts, and organise a wider range of patriotic education activities, so as to achieve synergy between the Government and the community. (CMAB)
- The Working Group on Patriotic Education under the Constitution and Basic Law Promotion Steering Committee will continue to actively co-ordinate the overall strategy and specific measures on promoting patriotic education, with a view to making patriotism with affection for our Country and Hong Kong a mainstream core value of Hong Kong, enabling the spirit of patriotism to take root in society and people's heart. (CSO, CMAB and relevant bureaux)
- Using the Hong Kong Jockey Club's "Dedicated Funding for the Chief Executive" to fund a non-governmental organisation to compile and publicise historical materials on the 100-year development of Hong Kong trade unions, thereby enhancing the cultural confidence and patriotism of the people of Hong Kong, especially the younger generation. (LWB)

Strengthen students' affection for and sense of belonging to our country

- Adopt all-round, comprehensive, cross-key stage and interdisciplinary approaches and dovetail with the recommendations put forth in the Patriotic Education Law of the People's Republic of China to support schools to integrate patriotic education into daily learning and teaching, with a view to strengthening students' affection for and sense of belonging to our country. (EDB)
- Regularise and popularise the "Love Our Home, Treasure Our Country" series of activities starting from the 2025/26 school year and strive to foster patriotic education in schools through collaboration across school sponsoring bodies and among schools, so as to further enhance students' national identity and cultural confidence. (EDB)
- Continue to strengthen the Constitution and Basic Law Student Ambassadors Training Scheme to enhance their understanding of our country. (EDB)
- Design itineraries to experience the history of the founding of the country and provide at least 40 routes with "red resources" through the Mainland exchange programmes and study tours for students starting from the 2025/26 school year. (EDB)
- Conduct focus inspections on national education in at least 50 schools in the 2025/26 school year. (EDB)
- Continue to provide professional development programmes for teachers and organise relevant student activities in line with the updated Curriculum Framework of National Security Education in Hong Kong. (EDB)
- Announce the final version of the Values Education Curriculum Framework, which emphasises the role of Chinese culture as the backbone of values education in the 2025/26 school year for use by schools to strengthen values education. (EDB)

- Announce the optimised curriculum frameworks for the senior secondary Chinese History and History subjects in the 2025/26 school year to plan for their implementation in the 2027/28 school year. (EDB)

Further Enhance Governance

Establish the HoD Accountability System

- Establish a well-defined Heads of Department (HoD) Accountability System to render the political accountability required of the Secretaries of Departments (SoDs) and Directors of Bureaux (DoBs) in policy formulation and the administrative accountability required of civil servants in implementing policy initiatives better articulated with each other, with clear elucidation of the division of the two; to encourage HoDs to establish effective management teams and operating systems, eliminate bottlenecks and weak spots, improve workflow on an ongoing basis and continuously enhance the effectiveness of departments. Whenever a problem occurs in a department, an investigation should be conducted to identify its deficiencies with a view to putting in place improvements, attributing responsibilities to the appropriate parties, and, with regard to the severity of the problems, taking administrative or disciplinary actions against the responsible parties in accordance with the civil service management regime. The consequences include warnings, reprimand, not being granted a salary increment, reduction in rank, reduction in salary, compulsory retirement, and even dismissal, etc.. (CSB)
- There will be two tiers of investigation in accordance with the severity of the problem identified. The first tier is applicable if the problems are of general nature. The investigation should be taken up by the HoD concerned, who will be responsible for identifying the deficiencies of the department and putting in place improvements, and take forward administrative or disciplinary action against the officers who have underperformed or misconducted themselves in accordance with the civil service management regime. The second tier is applicable if a serious problem occurs in a department or the problem is widespread or a repetitive, systemic one, or there are indications that the HoD concerned is implicated in the problem. The investigation will be carried out by an investigation panel to be set up specifically under the HoD Accountability System. The panel will identify the deficiencies of the department and attribute responsibilities to the appropriate parties. It should be independent from the government such that the investigation will be impartial and independent. It should be able to investigate civil servants of all ranks in order to ensure that the investigation will be thorough. It should be familiar with the general operation of the Government which will ensure that the investigation will be completed with efficiency and as soon as possible. It should be a standing team to be called upon whenever needed with certainty and readiness guaranteed. (CSB)
- Expand the functions of the Public Service Commission, which is currently independent of the Government and has been operating for many years, to conduct second-tier investigations and can invite experts or government officers unrelated to the departments under investigation to participate in the investigations to ensure the independence, impartiality and efficiency of the investigations concerned. The Government will make relevant subsidiary legislation under the Public Service Commission Ordinance. (CSB)

Strengthen the performance appraisal system for civil servants

- Conduct a study to develop a more rigorous appraisal system in order to reflect and differentiate the performance levels of civil servants more effectively. (CSB)
- Apart from assessing the performance of senior civil servants (including HoDs etc.) in accordance with the existing mechanism, SoDs and DoBs should supervise the senior civil servants under their charge to properly perform personnel management work for their staff at all ranks, including performance appraisal, posting, promotion and discipline. (CSB)

Set up an AI Efficacy Enhancement Team

- Set up an Artificial Intelligence (AI) Efficacy Enhancement Team, with the Deputy Chief Secretary for Administration as the Leader, the Secretary for Innovation, Technology and Industry and the Commissioner for Digital Policy as the Deputy Leader and the Secretary-General respectively, and invite a representative from the industry to serve as another Deputy Leader. The Team will coordinate and steer government departments to apply AI effectively to their work, explore work process re-engineering and drive technological reform in departments to improve efficiency. (DCSO, ITIB)

Strengthen the management and training of the civil service

- Amend the Public Service (Administration) Order and the Public Service (Disciplinary) Regulation for streamlining disciplinary procedures and enhancing interdiction arrangements, with a view to implementing the revised provisions in 2026. (CSB)
- Launch the Governance Talents Development Programme to help create a talent pool in the Government through targeted and continual training. (CSB)

- Enhance the hardware facilities for civil service training. The new Civil Service College building as part of the Kwun Tong Composite Development Project is under construction as scheduled and is expected to commence operation in 2027. (CSB)
- With the support of the Central People's Government, select a new batch of outstanding young civil servants to participate in the United Nations (UN) Junior Professional Officer Programme and work in the UN offices, thereby enriching their experience in taking part in the affairs of international organisations. (CSB)
- Co-ordinate and assist civil service unions to organise local and Mainland national studies activities and visits, and encourage civil service unions to make available activities organised outside working hours for participation by relatives and friends, so as to further enhance the understanding of the Country and the sense of patriotism among civil servants and their relatives and friends. (CSB)
- Continue to promote patriotic education among civil servants to strengthen their sense of patriotic identity; foster civil servants' forming of holistic views and broaden their international perspective, enabling them to support Hong Kong in deepening international exchanges and co-operation. (CSB)
- Starting from mid-2026, provide designated services for civil service eligible persons at The Chinese Medicine Hospital of Hong Kong which will soon commence operation, with a view to providing 5 000 service quotas in each of the first two years. (CSB)
- Continue to enhance civil service medical and dental benefits, including enhancing the operation efficiency of existing families clinics with a view to providing additional consultation quotas of around 5 000 per year and setting up a new families clinic and a new dental clinic in Tseung Kwan O, etc.. (CSB)

- Enhance the arrangement of compassionate leave for Government employees by expanding the definition of “family members” to include siblings, so as to better cater for the family needs of employees. (CSB)

Interaction and exchange between the executive and the legislature

- Continue to strengthen exchange and collaboration in policy formulation through the Chief Executive’s Interactive Exchange Question and Answer Sessions, Ante Chamber Exchange Sessions, direct meetings, etc.. (CSO)

Liaison Mechanism with NPC Deputies and CPPCC Members

- Continue to facilitate regular exchanges with the HKSAR deputies to the National People’s Congress (NPC) and the HKSAR members of the National Committee of the Chinese People’s Political Consultative Conference (CPPCC) to enhance communication and collaboration, so as to rally patriots with affection for the Country and our city, and to build a better Hong Kong together. (CMAB)

Strengthen dissemination of government information

- The Radio Television Hong Kong (RTHK) will enhance collaboration with various government departments to actively promote government policies and work, so as to strengthen dissemination of government information. (CEDB)

Leverage programme resources to expand distribution

- RTHK will complete a review of its programme licensing arrangement and strategies by end-2025 so as to more actively promote RTHK programmes externally, broaden their reach and enhance influence. (CEDB)

Reinforce the Rule of Law and Safeguard Security

Uphold the rule of law

- Continue to support the Judiciary in taking forward law courts building projects and proceeding with initiatives on legislation, court operation, technology or other aspects which are conducive to the effective administration of justice. (CSO)
- Continue to implement the Rule of Law Education (ROLE) Stars Train-the-Leaders Programme and launch ROLE Ambassadors, with a view to giving recognition and encouragement to participants of the Programme who actively promote rule of law education. (DoJ)

Safeguard integrity

- Continue to implement innovative publicity strategies, and actively introduce new technologies such as AI, so as to promote Hong Kong’s anti-corruption efforts on all fronts. (ICAC)
- Integrate AI technology with the Independent Commission Against Corruption (ICAC)’s experience in combating corruption to develop a chatbot which provides instant response to public enquiries on corruption prevention, with a view to optimising the corruption prevention advisory service. (ICAC)
- Collaborate with other stakeholders to render various forms of support to national sports associations, so as to assist them in enhancing integrity management and internal governance. (ICAC)
- Invite relevant government departments and public bodies for a trial run of the “Project Integrity Management Framework” developed by the ICAC, with a view to strengthening integrity management capabilities of public works projects through implementing the requirements under the framework. (ICAC)

- In conjunction with relevant government departments, as well as public and professional bodies, deepen co-operation with building owners and stakeholders, and strengthen their capabilities and awareness of corruption prevention in building management through systemic prevention, publicity and education for resisting corruption. (ICAC)
- Continue to organise integrity promotion and engagement programmes for young people at different developmental stages, cultivating their proper values from an early age, so as to continuously reinforce the core value of integrity in the younger generation. (ICAC)
- Uphold integrity and fairness in the LegCo Election, Election Committee Subsector Elections and various rural elections through a series of “Support Clean Elections” education and publicity activities, and take robust enforcement actions to combat acts of manipulating or undermining elections. (ICAC)
- Plan to launch a guide on doing business with integrity in the Guangdong-Hong Kong-Macao Greater Bay Area (GBA) co-developed with anti-corruption authorities in the Mainland and Macao, and provide corruption prevention training to enterprises operating in the GBA to promote business integrity in the region. (ICAC)

Protection of privacy

- The Office of the Privacy Commissioner for Personal Data will continue to step up publicity and education to enhance public awareness of personal data protection, and actively assist the industry to comply with the relevant requirements under the Personal Data (Privacy) Ordinance, and to study further enhancements of personal data protection and address the challenges posed by cyber technologies through legislative amendments. (CMAB)

Fight and prevent crime

- Implement the pilot scheme for “drone policing”, under which drone flight plans are drawn up to conduct autonomous drone patrols and execute flight missions for enhancing patrol efficiency. (SB)
- Set up the Working Group on Virtual Assets Intelligence with licensed virtual assets (VA) trading platforms and regulators to combat VA-related crimes. (SB)
- Conduct a comprehensive review on the implementation of the Real-name Registration Programme for Subscriber Identification Module Cards and step up measures to combat phone deception, with a view to safeguarding the integrity of the communications system in Hong Kong. (CEDB)
- By end-2025, the Correctional Services Department will, in collaboration with a non-governmental organisation, provide one-stop rehabilitation services for persons in custody serving sentences of less than a year, and track their rehabilitation situation. (SB)

Promote anti-drug efforts

- Continue with anti-drug efforts in the community and schools, and vigorously educate the public not to abuse etomidate and its analogues having regard to the prevailing drug trends. (SB)
- Use the slogan “Etomidate—don’t vape it or you’ll die like a zombie” in publicity materials to highlight the harms of the drug, and produce various forms of online and offline publicity to disseminate anti-drug messages and warn the public about the hazards of emerging drugs. (SB)
- The Hong Kong Police Force and the Hong Kong Customs and Excise Department will continue to conduct crackdowns on drugs, combat drugs at source, and encourage the public to report related crimes. (SB)

Emergency management

- Enhance the tide gauge data network so as to facilitate the monitoring of and research on sea level by the Guangdong-Hong Kong-Macao Greater Bay Area Sea Level Centre, strengthen the forecasting of seawater inundation and safeguard public safety. (EEB)
- For robotisation of flood control work, we will continue to introduce more robots catering for different work requirements to help enhance efficiency in handling flooding and accelerate flood recovery in response to the challenges arising from extreme weather. (DEVB)
- Progressively increase the annual targets of the “Landslip Prevention and Mitigation Programme” by around 30% over three years starting from 2025, which includes planning landslide mitigation measures for more natural terrains. (DEVB)