MESSAGE

We are committed to fostering a harmonious community with broad public participation in local affairs and a strong sense of belonging to Hong Kong. Our objectives are to promote community and youth development, maintain a community support infrastructure and to nurture community awareness.

The District Administration Scheme is instrumental to the achievement of these objectives. It provides an effective communication channel between the Government and the public,



ensuring that public views are taken into account in the public policy and programme formulation process. Following the completion of a review of the District Councils, we will implement a package of concrete measures to enhance the Councils' role in advising the Government on district affairs and monitoring the work of government departments at the district level. We will continue with our efforts in this area in close partnership with district and other non-governmental organisations.

Youth development is another key area of our work. In the coming year, we will continue to implement programmes that will contribute to the holistic development of our young people and promote their civic awareness and sense of belonging. Our targets are to increase young people's commitment to positive values, enhance their understanding of our culture and heritage as well as their international perspective, help them develop abilities for personal fulfilment, and encourage their active participation in the community. The objective is to help our young people to develop their potential to the fullest and to understand their roles and responsibilities towards themselves and in the development of the Hong Kong Special Administrative Region. In this respect, we will continue to seek the advice and support of the Commission on Youth and the Committee on the Promotion of Civic Education. We shall also encourage every sector of the community—parents, schools, youth groups, voluntary agencies, the private sector and, above all, the young people themselves—to join us in these efforts.

Jula

(W K Lam) Secretary for Home Affairs

Community and Youth Development

Policy Objective and Key Result Areas

COMMUNITY AND YOUTH DEVELOPMENT

Our Policy Objective is to promote community and youth development to nurture civic responsibility and a sense of belonging.

Overall Targets

Our targets this year in pursuing this Policy Objective are -

- to achieve a high level of public participation in community affairs
- to enhance the level of awareness of the public of their civic responsibilities
- to enhance the level of awareness about community and youth services available
- to enhance the sense of belonging amongst the community

Progress

Most of the targets we set for ourselves in 2000 have either been completed in time or are proceeding on schedule. We conducted a Voter Registration Exercise in early 2001 to register more qualified young people as electors. The result was satisfactory with about 61 000 voter registration forms being collected. These comprised about 31 000 new registrations and about 30 000 updates of personal particulars. We have continued our programme of forming mutual aid committees (MACs) and owners' corporations (OCs), and such activities as the Community Participation Scheme, which encourages community organisations to organise civic education activities at the district level. We have completed the District Councils (DCs) review and recommended measures to enhance the roles and functions of the DCs and to strengthen support for them. We recently concluded consultation with the DCs on this. The resulting recommendations will be implemented as soon as practicable. We have continued to develop a close partnership with the providers of community services in the nongovernment sector, thus strengthening our community support infrastructure. In relation to youth development and civic education, we have continued to organise territory-wide and district level civic education programmes to promote civic responsibility and good citizenship. The year 2001 being the "International Year of Volunteers", we sponsored the participation of Hong Kong youth delegates in an international conference, and organised a wide range of publicity programmes to promote civic education and volunteerism, especially among our young people. We have continued our efforts to promote community participation and a sense of belonging with a project competition under the theme "Hong Kong, Our Home". We have also continued to implement youth development programmes, including funding schemes and international exchange programmes, that seek to realise the full potential of our young people.

We achieved the following progress in our four Key Result Areas (KRAs).

1 Facilitate community development and service provision

District administration: Over the last 12 months, we conducted 626 consultations on territory-wide issues and 2 304 consultations on district issues, further improving co-ordination with district advisory bodies. We have also implemented a package of measures to strengthen the role and functions of the DCs.

Services for new arrivals: To assess the service needs of new arrivals from the Mainland, we have in the past year conducted four surveys on the profile and needs of new arrivals and maintained close contact with non-governmental service providers through regular round-table meetings and visits. To facilitate planning, we have established a database on the demographic characteristics of new arrivals. The first quarterly report on the information held in that database is now available on the homepages of the Home Affairs Bureau and Home Affairs Department. We will provide these reports on a regular and continuous basis.

Youth development and civic education: In the past year, we have continued to work closely with the Commission on Youth. We have introduced a new target-oriented subvention mechanism for development and training programmes of the nine uniformed youth groups under our purview. A study on the "Influence of Information Technology on Youth" is now in progress. The aim is to recommend

ways in which we—both community and Government—can better equip our young people for the social and technological challenges of the new millennium. Its conclusions will be available before the end of 2001.

The Committee on the Promotion of Civic Education will conduct its regular biennial opinion survey on civic education in 2002. The surveys help us to assess the community's perceptions of civic responsibility and community participation.

2 Create and maintain a community support infrastructure

Community development: Since 2000, about 480 MACs/OCs have been formed. In 2000-2001, we met our targets under the Rural Public Works Programme and the new Urban Minor Works Programme. These are ongoing programmes that will continue in 2001-2002 and beyond.

Youth development: Work on the development of the Centre for Youth Development in Chai Wan continues to make good progress. An architectural design competition for the Centre was held in 2000 and we are now preparing detailed architectural plans on the basis of the winning design. We expect to complete construction by end-2005.

3 Build community awareness and responsiveness

Community development: The sixth edition of our handbook for new arrivals is under preparation and will be published before the end of 2001.

Youth development and civic education: The civic education and youth development programmes that we undertook to conduct in 2000 were implemented on schedule. During the year, we launched a new Youth Leadership Training Funding Scheme to encourage community organisations and youth groups to organise structured leadership training programmes for young people. We have continued our ongoing publicity programmes to promote the principles and ideals enshrined in the Charter for Youth. We plan to review the implementation of the Charter in 2002.

4 Nurture the growth of a stronger understanding of our community and culture

We continued our civic education programmes and community participation projects to foster a stronger sense of belonging to the Hong Kong Special Administrative Region and an appreciation of Chinese culture and heritage. As in previous years, these included educational packages, publicity campaigns and study tours to the Mainland for young people. We held a "Hong Kong, Our Home" Project Competition in 2000. Where practical, we will adopt the winning proposals for future promotional exercises on the same theme.

Progress on each previously announced initiative under the above KRAs is set out in the "Detailed Progress" section of this report.

Looking Forward

To achieve our overall targets this year, we will undertake the following initiatives and targets under each of the KRAs for the coming year.

Facilitate community development and service provision

The District Administration Scheme provides a channel for the Government to understand the views of the public and identify any shortfall in the provision of services. We assist government bureaux and departments in consulting the district advisory bodies on territory-wide and district issues. In so doing, we seek to ensure that the policy-making process takes into account public views on important issues and that improvements are made to the local environment and to the quality of life of people in the district.

We are committed to ensuring that new arrivals in Hong Kong quickly integrate into our community and contribute to our society. We conduct regular surveys to understand their problems and needs, and liaise with bureaux, departments and non-government service providers in the planning and delivery of services to meet their needs.

We attach great importance to the development of our young people. We will continue to seek the advice of the Commission on Youth on youth related policies and matters.

To ensure that our civic education programmes are able to meet the changing needs of society, the Committee on the Promotion of Civic Education will continue to conduct regular opinion surveys on civic awareness.

We will assess our performance in respect of this KRA against the following indicators –

- The extent to which services are provided. Our target is to ensure that service needs are identified.
- The number of surveys conducted and the meetings held with the stakeholders on the provision of services for new arrivals. Our target is to conduct four surveys and hold four meetings in 2002.

We will pursue the following initiatives and targets to deliver results in this area -

Initiative *	Target
To implement a package of proposals arising from the District Councils (DCs) Review to enhance the roles and functions of the DCs in five main areas, namely:	To implement some of the proposals before end-2001 and the rest thereafter within the current term of the DCs
 (a) enhancing the DCs' roles in advising and monitoring the provision, delivery and management of district services and facilities; 	
(b) enhancing communication between DCs and the Government;	
(c) enhancing DC members' participation in the policy- making process;	
(d) strengthening support for DCs and DC members; and	
(e) enhancing the DCs' accountability and efficiency	
(Home Affairs Bureau(HAB))	
To provide additional subvention to non-uniformed youth groups (namely the Agency for Volunteer Services and the Hong Kong Award for Young People) to cope with growing membership and expansion of services	To increase the subvention for the Agency for Volunteer Services and the Hong Kong Award for Young People in 2002-2003

(HAB)

* the bracketed information denotes the agency with lead responsibility for the initiative

2 Create and maintain a community support infrastructure

To foster closer ties between the community and the Government and to encourage public participation in activities promoting community welfare, we maintain an extensive liaison network with local residents and community organisations. We provide and manage community halls and centres, which provide venues for civic education and community building activities.

We provide Area Committees with the support they need in dealing with local issues. Our District Offices help to establish—and maintain regular liaison with—mutual aid committees and owners' corporations to ensure that their concerns and problems are brought to the notice of the relevant departments for action.

Through its liaison network and close ties with the rural communities, the Home Affairs Department implements the Rural Public Works Programme and minor works projects to improve the rural environment.

Through the work of a Co-ordinating Committee on New Arrival Services supported by district co-ordinating committees and overseen by a Steering Committee on New Arrival Services, we co-ordinate the provision of services to help new arrivals in Hong Kong integrate into the community. We also maintain a partnership with non-governmental organisations in assisting new arrivals.

We will assess our performance in respect of this KRA against the following indicators –

- The median utilisation rate of multi-purpose halls in community halls and centres. Our target is to achieve 60% utilisation rate.
- The number of projects carried out to upgrade the infrastructure and improve the living environment of the community. Our target is to complete as many of the planned projects for 2002-2003 as possible.

We will pursue the following initiative and target to deliver results in this area -

Initiative	Target
To further upgrade the infrastructure and improve the local environment	To implement additional minor works projects in all 18 districts in 2002-2003
(Home Affairs Department)	

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The Committee on the Promotion of Civic Education promotes civic awareness among the general public by organising territory-wide projects such as -

- seminars and competitions
- television and radio programmes
- production of educational materials on a wide range of civic education topics

The Committee also operates a funding scheme to enable nongovernmental organisations (NGOs) to organise civic education projects to promote civic awareness and understanding of the Basic Law.

We also promote community involvement by encouraging the District Councils to make use of District Council funds to organise similar activities.

To help new arrivals build up knowledge of the community and the services available to them, we publish and regularly update a service handbook. The handbooks are distributed to new arrivals at the Lo Wu Control Point, our Public Enquiry Services Centres and other government and NGO outlets.

We organise the territory-wide Summer Youth Programme annually for children and young people aged between six and 25. We also encourage NGOs and youth groups to organise exchange programmes in co-operation with similar organisations overseas.

The Commission on Youth advises the Government on matters affecting young people and also publishes a Charter for Youth to promote the principles and ideals of youth development.

We will assess our performance in respect of this KRA against the following indicators –

- The level of subscription of organisations and individuals to the Charter for Youth. Our target is to achieve an increase in the subscription level over the past year.
- The number of education, publicity and other awareness building measures implemented. Our target is to maintain the existing number of such measures.
- The number of applications under the Community Participation Scheme. Our target is to involve as many organisations and community groups as possible.
- The level of involvement in voluntary support activities and associations. Our target is to achieve a high level of involvement.

We will pursue the following initiatives and targets to deliver results in this area -

Initiative	Target
To review the Charter for Youth (Home Affairs Bureau (HAB))	To review the Charter again in 2002
To organise a joint parade by 11 uniformed youth groups under the theme of "Hong Kong, Our Home" (<i>HAB</i>)	To hold the parade in late 2002
To promote the youth development programme (<i>HAB</i>)	To allocate more recurrent resources for the activities and funding schemes under the programme in 2002-2003
To enhance the Community Participation Scheme (HAB)	To provide more resources to the Scheme in 2002-2003 so that more non-governmental organisations can organise civic education projects at the district level

Initiative	Target
To enhance publicity on civic education (HAB)	In 2002-2003, to produce and broadcast a series of short animation programmes on television to promote civic responsibility and good citizenship

A Nurture the growth of a stronger understanding of our community and culture

With the reunification, the people of Hong Kong have assumed a new identity. It is important that the community should develop a stronger sense of belonging to the Hong Kong Special Administrative Region and its culture and heritage through civic education programmes and community participation projects. We will strengthen our efforts to instil a sense of belonging in the community through civic education.

We will assess our performance in respect of this KRA against the following indicator -

• The degree of public understanding of our community and culture. Our target is to continue to encourage a high degree of public understanding of our community and culture.

We will pursue the following initiatives and targets to deliver results in this area -

Initiative	Target
To promote community	In 2001-2002, to adopt selected
participation in activities organised	winning proposals from the "Hong
under the theme "Hong Kong, Our	Kong, Our Home" Project
Home"	Competition for future activities
(<i>Home Affairs Bureau (HAB)</i>)	under the same theme
To continue to encourage more	To encourage NGOs to organise
non-governmental organisations	study tours which enable young
(NGOs) to organise study tours to	people to understand Chinese
the Mainland for young people	heritage and culture and participate
(HAB)	in voluntary work

Community and Youth Development

Detailed Progress

Facilitate community development and service provision

To achieve results in this area, various initiatives have been undertaken in the past years. Details are set out below -

Initiative *	Target #	Present Position ⁺
To study the influence of information technology (IT) on young people (Commission on Youth)	To complete the study in 2001 (2000)	We conducted a household survey in June and July 2001. The study will be completed in 2001. (Action in Progress: On Schedule)
To develop and implement a new target-oriented subvention mechanism for uniformed youth groups that provide youth development activities for young people (<i>Home Affairs Bureau</i> (<i>HAB</i>))	To implement the new subvention mechanism in 2001-2002 (2000)	The subvention mechanism came into effect in 2001-2002. (<i>Action Completed</i>)
To conduct an opinion survey on civic awareness (Committee on the Promotion of Civic Education)	To carry out the survey in 2001 (2000)	Preparation work has started. (Action in Progress: On Schedule)

* the bracketed information denotes the agency with lead responsibility for the initiative

- [#] the bracketed information denotes the year in which the target was set
- ⁺ the bracketed information denotes the status of the target

Initiative	Target	Present Position
To review the role and functions of the District Councils (DCs) (HAB)	To complete the review in 2001 (2000)	We completed the review in July 2001 and are collating the views received on the recommendations. (Action Completed)
To strengthen co- ordination with district advisory bodies (HAB/Home Affairs Department (HAD))	To encourage bureaux and departments to consult the DCs as far as possible on territory- wide and district issues (2000)	The DCs have been consulted on numerous territory-wide issues in the past year. Examples included the proposed Hong Kong Special Administrative Region Identity Card; sustainable waste management and waste reduction initiatives; and gambling review. (Action Completed)
To promote the wider use of IT in the community, under joint efforts with the Information Technology and Broadcasting Bureau and the Information Technology Services Department, the private	• To promote introductory training programme for DC members by end-2001	 We conducted 28 training programmes for over 280 DC members in 2000. We are making preparations for another course for DC members in 2001. (Action in Progress: On Schedule)
sector and non- governmental organisations (NGOs) (HAD/Information Technology and Broadcasting Bureau/ Information Technology Services Department)	• To facilitate e-communication between DCs and members of the public by setting up independent DC Homepages by end-2000	• The DC Homepages were launched in November 2000. (Action Completed)

Initiative	Target	Present Position
	• To promote the use of IT in the community by providing 244 public computers by end-2000	• The computers were all installed by end-2000. <i>(Action Completed)</i>
	• To promote the wider use of IT within the community, especially women's groups, by introducing training programmes by early 2001	• Two phases of training programmes were conducted for over 8 500 participants by early 2001. The third phase for 5 000 participants commenced in July 2001.
	(2000)	The Super Cyber Centre opened for public use in June 2001. As at 31 August 2001, the Centre had enrolled 3 389 members and recorded 43 192 visits. (Action Completed)
To promote the Summer Youth Programme (SYP) via the Internet (HAD)	To encourage more community participation by attracting a hit rate of 1 000 000 for the SYP website (www.summeryouth. org.hk) in 2001 (2000)	By 31 August 2001, we had achieved a hit rate of 1 012 623. (Action Completed)

Initiative	Target	Present Position
To amend the Chinese Temples Ordinance to ensure that its provisions meet the changing needs of the community (HAB)	To complete drafting instructions by end-2001 (2000)	Draft drafting instructions are being prepared. (Action in Progress: On Schedule)
To maintain and publish the information held in the database on the demographic characteristics of new arrivals to facilitate service planning <i>(HAB/HAD)</i>	To publish the first quarterly report and upload it onto the homepages of the Home Affairs Bureau and Home Affairs Department by end-2000 (2000)	The report is now on the Net as planned. (Action Completed)
To enhance our capacity to review services provided for new arrivals, to encourage NGOs to implement new initiatives to help new arrivals and to conduct regular surveys on new arrivals to better understand their problems and needs (HAD)	 To conduct four quarterly surveys in 2001 (2000) To hold round-table meetings with NGOs regularly to evaluate the effectiveness and adequacy of the existing services provided to new arrivals and to exchange views on how these services can be enhanced (2000 and 1998) 	 Three quarterly surveys have been conducted. The fourth will be completed by end-2001. The last round-table meeting was held in September 2001. The next one will be held in December 2001. (Action in Progress: On Schedule)

Initiative	Target	Present Position
To improve the existing surveys on the profile and needs of new arrivals to facilitate effective planning and delivery of services (HAD)	To co-ordinate with various departments in conducting surveys on new arrivals with a view to streamlining and improving the surveys in 2001 (2000)	We have formulated an initial proposal for improving the existing surveys. A pilot scheme is in preparation. (Action in Progress: On Schedule)

2 Create and maintain a community support infrastructure

To achieve results in this area, various initiatives have been undertaken in the past years. Details are set out below -

Initiative	Target	Present Position
To improve the local environment and eliminate hygiene blackspots in the urban areas (Home Affairs Bureau (HAB)/Home Affairs Department (HAD))	To implement the \$35 million Urban Minor Works Programme by mid-2001 to improve the environment in urban areas (2000)	In 2000-2001, we completed 90 projects at a cost of \$38.6 million. (<i>Action Completed</i>)
To put village representative elections under statutory control to ensure that these elections are held in an open and equitable manner (HAB/HAD)	 To further discuss with the Heung Yee Kuk the proposed legislative framework in 2000-2001 (2000) To devise a formal framework for rural elections (1999) 	Since April 2000, we and the Heung Yee Kuk have been discussing options for reforming the village representative elections. An option has been selected for further consultation with the rural community. We will ensure that the new arrangements comply with the relevant legislation and our international obligations, while protecting the lawful traditional rights of the indigenous inhabitants. (Action in Progress: On Schedule)

Initiative	Target	Present Position
To encourage non- governmental organisations (NGOs) to form community- based district youth organisations (HAB)	To form at least one new district youth council (1999)	The efforts of an NGO to form a district youth council in 1999 did not succeed. We will continue to render assistance to NGOs that are interested in this area of work. (Action Completed)
To upgrade the infrastructure and improve rural living conditions and environment (HAB/HAD)	To implement minor works projects in 2000-2001 in improving the rural environment under the Rural Public Works Programme (1999)	In 2000-2001, we completed 296 projects at a cost of \$99 million. (Action Completed)
To complete the Rural Planning Improvement Strategy (Minor Works) Programme and to implement the annual minor environmental improvement projects so as to upgrade the infrastructure and improve the living environment of the rural community (HAB)	To spend up to \$588 million in 1999-2000 in improving the rural environment (1998)	We spent \$356 million in 1999-2000 and the balance in 2000-2001. (Action Completed)

Initiative	Target	Present Position
To re-develop the Chai Wan Community Centre to provide a central facility for youth development activities which will include facilities for conferences, seminars, workshops, and international exchange programmes (HAB)	To complete the project by 2003 (1998)	An architectural design competition was held in 2000. We are preparing detailed architectural plans on the basis of the winning design. The target completion date for the project has slipped to end-2005 as a result of the time required to hold the competition and thence the selection of the winning design. (Action in Progress: Behind Schedule)

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To achieve results in this area, various initiatives have been undertaken in the past year. Details are set out below -

Initiative	Target	Present Position
To promote civic education (<i>Committee on the</i> <i>Promotion of Civic</i> <i>Education</i>)	To produce a series of handbooks for parents and newsletters for Primary One to Primary Three students for distribution to the public and schools starting from the 2000-2001 school year (2000)	As at 30 September 2001, we had produced and distributed two handbooks and four issues of the newsletters. (Action in Progress: On Schedule)
To step up liaison with youth groups, particularly those not receiving government subventions (Home Affairs Bureau (HAB))	To encourage these youth groups to organise more community-based projects for the participation of the young people (2000)	We have increased contact with youth groups and encouraged them to organise community-based projects under the various funding schemes. (Action in Progress: On Schedule)
To expand the International Youth Exchange Programme and invite greater involvement by non- governmental organisations (HAB)	To include more countries in the 2001-2002 programmes (2000)	We have included one new country in the 2001-2002 programme. (Action Completed)

A Nurture the growth of a stronger understanding of our community and culture

To achieve results in this area, various initiatives have been undertaken in the past years. Details are set out below -

Initiative	Target	Present Position
To promote community participation in activities organised under the theme "Hong Kong, Our Home" (<i>Home Affairs Bureau</i> (<i>HAB</i>))	 To complete a "Hong Kong, Our Home" Project Competition in November 2000 (2000) To enable community-wide participation in the programmes (1998) 	 The competition was completed in December 2000. We selected suitable winning projects for future promotion of the theme. We organised the Youth Jamboree in 1999 and the "Hong Kong, Our Home" Project Competition in 2000 to support the campaign. (Action Completed)
To step up community education and publicity to promote community acceptance of new arrivals (HAB/Home Affairs Department (HAD))	 To produce a radio/ TV Announcement of Public Interests (APIs) and other publicity materials in 2001 To work jointly with relevant non- governmental organisations (NGOs) to launch a community education programme in 2000-2001 (2000) 	 The APIs were launched in February 2001. Other publicity materials were uploaded onto HAB's homepage. (Action Completed) District Offices and NGOs have been conducting over 70 district activities/ initiatives to promote community acceptance of new arrivals. (Action in Progress: On Schedule)

Initiative	Target	Present Position
To continue to encourage more NGOs to organise study tours to the Mainland for young people (HAB)	To encourage NGOs to organise study tours which enable young people to have an in-depth understanding of Chinese heritage and culture (2000)	In 2000-2001, we sponsored 143 study tours, enabling 4 600 young people to visit the Mainland and to participate in activities and voluntary work. (Action Completed)
To produce more educational packages to promote "understanding of our nation" and "sense of belonging to our community" (HAB)	To produce two educational packages for mass distribution each year from 1999 onwards (1998)	In 2000, we produced and distributed two such packages to kindergartens, schools and voluntary agencies. We aim to do the same in 2001. (Action in Progress: On Schedule)